



11333 N. Cedarburg Road
Mequon, WI 53092-1930
Phone: 262/242-3100

www.cityofmequonwi.gov

Public Works Department

PUBLIC WORKS COMMITTEE
Regular Meeting
Tuesday, March 10, 2026 - 6:00 PM
South Conference Room

Agenda

- 1) Call to Order and Roll Call**
- 2) Approval of Meeting Minutes**
 - a) Meeting minutes of February 10, 2026
- 3) Resolutions**
 - a) **RESOLUTION 4273** - A Resolution Approving Award of the Following Items: A) A Contract for the Construction of Streetscaping Elements Along Port Washington Road Between Mequon Road and Zedler Lane to Wil-Surge Electric, Inc. of Butler, Wisconsin in an Amount Not-to-Exceed \$2,500,000; and B) A Contract for Construction Administration Services to Harwood Engineering Consultants, Ltd. of Milwaukee, Wisconsin in the Amount of \$24,000
 - b) **RESOLUTION 4274** - A Resolution Approving Award of the Lake Shore Drive Reconstruction Phase One Contract to Payne and Dolan, Inc. of Jackson, Wisconsin, in the Amount of \$970,000, Along with Additional Authorized Project Expenses for a Total Estimated Cost of \$1,097,000
 - c) **RESOLUTION 4275** - A Resolution Awarding a Three-Year Landscape Maintenance Contract for Road Medians and Other Public Properties to SMB Landscape Contractors, LLC of Thiensville, Wisconsin in the Estimated Amount of \$120,186
 - d) **RESOLUTION 4276** - A Resolution Approving the Purchase and Installation of a Universal Snowplow & Wing Package, Salt Spreader, Truck V-Box, and Wedge Brine Tanks with High Capacity Brine Anti-Icing System from Universal Truck Equipment, Galesville, Wisconsin, for \$188,529, and Additional Components Not-to-Exceed \$5,000, for a Total Cost of \$193,529
- 4) Discussion and Possible Action**
 - a) 2026 Work Plan

5) Adjourn

DATED: March 10, 2026

/s/ Jeffrey Hansher, Chair

Notice is hereby given that a quorum of other governmental bodies may be present at this meeting to present, discuss and/or gather information about a subject over which they have decision-making responsibility, although they will not take formal action thereto at this meeting. Persons with disabilities requiring accommodation for attendance at this meeting should contact the City Clerk's Office at 262-236-2914, twenty-four (24) hours in advance of the meeting.

Any questions regarding this agenda may be directed to the City Clerk's Office at 262-236-2914, Monday through Friday, 8:00 AM – 4:30 PM.



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Public Works Department

PUBLIC WORKS COMMITTEE
Regular Meeting
Tuesday, February 10, 2026 - 6:00 PM
South Conference Room

Minutes

1) Call to Order and Roll Call

The meeting was called to order by Chair Hansher at 6:00 p.m.

Present:

Chair Jeffrey Hansher
Alderman Kelly Tolocko
Alderman Peter Bratt

Also Present: Director of Public Works/City Engineer Lundeen, Deputy Director of Public Works Weyker, Buildings and Grounds Superintendent Bodoh, DPW Administrative Assistant Honeck

2) Approval of Meeting Minutes

a) Meeting minutes of December 9, 2025

MOTION:	Approval of December 9, 2025 Minutes
MOVER:	Alderman Kelly Tolocko
SECONDER:	Alderman Peter Bratt
AYES:	Chair Jeffrey Hansher, Alderman Kelly Tolocko, Alderman Peter Bratt
NAYS:	None
RESULT:	Approved by Voice Acclamation [Unanimous]

b) Meeting minutes of January 13, 2026

MOTION:	Approval of January 13, 2026 Minutes
MOVER:	Alderman Kelly Tolocko

SECONDER:	Alderman Peter Bratt
AYES:	Chair Jeffrey Hansher, Alderman Kelly Tolocko, Alderman Peter Bratt
NAYS:	None
RESULT:	Approved by Voice Acclamation [Unanimous]

3) Resolutions

- a) **RESOLUTION 4257** - A Resolution Authorizing Execution of a Donation and Dedication Agreement with Mequon Mayhem Fastpitch Softball for the Installation of Two (2) Dugout Covers at River Barn Park

MOTION:	Approval of Resolution 4257
MOVER:	Alderman Peter Bratt
SECONDER:	Chair Jeffrey Hansher
AYES:	Chair Jeffrey Hansher, Alderman Kelly Tolocko, Alderman Peter Bratt
NAYS:	None
RESULT:	Approved by Voice Acclamation [Unanimous]

- b) **RESOLUTION 4258** - A Resolution Authorizing Execution of a Donation and Dedication Agreement with Mequon Heat Baseball for the Installation of Two (2) Dugout Covers at Rotary Park

MOTION:	Approval of Resolution 4258
MOVER:	Alderman Peter Bratt
SECONDER:	Alderman Kelly Tolocko
AYES:	Chair Jeffrey Hansher, Alderman Kelly Tolocko, Alderman Peter Bratt
NAYS:	None
RESULT:	Approved by Voice Acclamation [Unanimous]

- c) **RESOLUTION 4266** - A Resolution Authorizing Specific Vendors to Exceed \$25,000 in Annualized Expenditures During Fiscal Year 2026

MOTION:	Approval of Resolution 4266
MOVER:	Alderman Kelly Tolocko
SECONDER:	Alderman Peter Bratt

AYES:	Chair Jeffrey Hansher, Alderman Kelly Tolocko, Alderman Peter Bratt
NAYS:	None
RESULT:	Approved by Voice Acclamation [Unanimous]

4) Discussion and Possible Action

- a) 2026 Work Plan

5) Adjourn

Motion to adjourn at 6:04 p.m.

MOTION:	Adjourn
MOVER:	Alderman Kelly Tolocko
SECONDER:	Alderman Peter Bratt
AYES:	Chair Jeffrey Hansher, Alderman Kelly Tolocko, Alderman Peter Bratt
NAYS:	None
RESULT:	Approved by Voice Acclamation [Unanimous]

Respectfully Submitted,
 Kaitlynn Honeck
 DPW Administrative Assistant



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Fax: 262/242-9655

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Community Development/Engineering

TO: Public Works Committee
FROM: Jac Zader, Assistant Director Community Development
Cole McCraw, Assistant City Engineer
DATE: March 10, 2026
SUBJECT: RESOLUTION 4273 - A Resolution Approving Award of the Following
Items: A) A Contract for the Construction of Streetscaping Elements
Along Port Washington Road Between Mequon Road and Zedler Lane
to Wil-Surge Electric, Inc. of Butler, Wisconsin in an Amount Not-to-
Exceed \$2,500,000; and B) A Contract for Construction Administration
Services to Harwood Engineering Consultants, Ltd. of Milwaukee,
Wisconsin in the Amount of \$24,000

Background

A streetscape plan for North Port Washington Road as part of public improvements within TID No. 4 and TID No. 5 from Mequon Road to Zedler Lane was approved by the Common Council May 14, 2024. The project includes new street and pedestrian light fixtures, median modifications, street trees and landscaping enhancements within the medians, and intersection improvements. The project also includes a westbound Donges Bay Road right-turn lane as it approaches North Port Washington Road. A Resolution Authorizing a Contract Amendment for the Development of Streetscape Construction Plans with Harwood Engineering Consultants, Ltd., was approved on August 14, 2024. Port Washington Road is under the jurisdiction of the County even though the road is located within the City. Therefore, there is a memorandum of understanding (MOU) in place with Ozaukee County regarding these improvements, which was approved as Resolution 4231 in September 2025. This MOU requires the County to approve the award of the project, in addition to the City. The County is technically the project owner, but the City will effectively oversee the project's construction and finances.

The project was previously bid in May 2025, in which the City received only two bids for the project's construction. At that time, the low base bid was \$2,560,000. These bids were previously rejected by Common Council at the June 2025 meeting, citing the project cost, which may have been inflated due to the time of the year the project was bid, the compressed schedule to complete the project, and uncertainty with tariffs and inflation.

As a cost-saving measure, the current iteration was bid earlier in the year and with a longer construction schedule. Furthermore, the project was bid with alternate bids and additive bids to give the City flexibility in award with regard to cost.

Analysis

The City received five bids for the project construction contract with a low base bid of \$2,388,968.48 submitted by Wil-Surge Electric, Inc. of Butler, Wisconsin. A summary of the base bid, alternate bid, and additive bids submitted are attached to this memo for reference. When comparing the current bids to the earlier bids, the lowest bid is approximately \$170,000 less. However, when including the stamped asphalt alternate bid, which was included in the previous base bid, the two lowest bids are almost identical. Based on feedback from the contractors who bid on the project, whatever savings that were gained by changes to the bid package were offset by inflation and higher construction costs.

While the overall cost of the project is higher than anticipated, staff is recommending moving forward with the award of the base bid. As a reminder to the Council, this project has been in the planning stages for approximately four years. Delays included I-43 construction and jurisdictional issues with the County. However, there was a commitment made to the general public and business owners along the corridor that improvements would be made. In comparison, the City has spent over \$6,000,000 in TID #3 for public improvements over the life of the district. It appears that, based on the financial analysis below, there will be sufficient cash available to fund the project with TID proceeds. Staff suggests implementation of the base bid, and excluding the alternatives or additives for the project due to the concern of the cost associated with each item.

Wil-Surge Electric, Inc.'s bid total is \$2,388,968.48, which is \$128,080 lower than the next lowest bidder's base bid total. Wil-Surge Electric, Inc. has performed similar work of this type for other communities and has successfully completed projects of similar scale. No engineering estimate was prepared for this bid.

Additionally, due to current staffing vacancies and multiple construction projects scheduled this season, staff is recommending a construction administration contract with the design engineer, Harwood Engineering Consultants, on an hourly basis not-to-exceed \$24,000 for assistance with construction oversight when City staff is unavailable or occupied with other construction projects occurring this summer. This would supersede a previously authorized \$6,000 contract for construction administration associated with this project.

Fiscal Impact

The overall cost of the streetscaping project is proposed to be split between TIDs No. 4 and No. 5. Currently, the TIDs have approximately \$3,000,000 in combined cash reserves as of December 31, 2025. Cash flow estimates in the TID annual reports (see attached) show that the districts will have cash available after the project to cover maintenance costs in future years.

Staff typically recommends that large public construction project awards include a contingency. This contingency allows for additional services that may arise from unforeseen field conditions, eliminating the need for minor extras to be reapproved by the Common Council, provided the project remains within budget. Some elements may require significant repairs that only become

apparent once work commences, which are compensated at a unit cost. Consequently, staff recommends that the resolution authorize an amount not to exceed \$2,500,000 for the construction contract, which incorporates a contingency of approximately 4.6% for additional authorized efforts.

The projected cost of the full project effort, including the construction contract and construction administration contract, is \$2,524,000.

Recommendation

A recommendation is forthcoming from the Public Works Committee on March 10, 2026.

Attachments:

Mequon TID #4 and #5 Port Washington Rd Streetscape Preliminary Bid Results, TID 4 Report, TID 5 Report

COMMON COUNCIL
OF THE
CITY OF MEQUON

RESOLUTION - 4273

RESOLUTION 4273 - A Resolution Approving Award of the Following Items: A) A Contract for the Construction of Streetscaping Elements Along Port Washington Road Between Mequon Road and Zedler Lane to Wil-Surge Electric, Inc. of Butler, Wisconsin in an Amount Not-to-Exceed \$2,500,000; and B) A Contract for Construction Administration Services to Harwood Engineering Consultants, Ltd. of Milwaukee, Wisconsin in the Amount of \$24,000

RECITALS

A. The City of Mequon Engineering Division has advertised and received bids for the TID #4 and #5 Public Improvements: Port Washington Road Streetscape.

B. Staff has reviewed the various bids and contractor qualifications for the contracts and has determined that the bids received are reasonable and that adequate funds are available to accomplish the work and, on that basis, has made a recommendation to the Public Works Committee.

C. The City of Mequon and Ozaukee County (County) have executed a memorandum of understanding for streetscaping on this project, which define the project responsibilities and require the County's project contract award.

D. Adequate funds for the contract costs are available from the TID 4 and 5.

E. To provide for additional services that may result from unforeseen conditions, the construction contract award amount shall be affirmed with a contingency for a total not-to-exceed cost of \$2,500,000.

F. Staff has requested a contract from Harwood Engineering Consultants for construction administration to provide as-needed assistance with construction oversight in a not-to-exceed amount of \$24,000.

G. Harwood Engineering Consultants may exceed \$25,000 in total City contracts in fiscal year 2026 with this award.

H. The Public Works Committee at its meeting on March 10, 2026, approved staff's recommendation.

BASED UPON THE FOREGOING RECITALS, IT IS RESOLVED by the Common Council of the City of Mequon, Wisconsin, that:

1. The TID #4 and #5 Public Improvements: Port Washington Road Streetscape Contract with Wil-Surge Electric, Inc., of Butler, Wisconsin, with a contingency for a total not-to-exceed cost of \$2,500,000 in the form attached hereto is approved, conditional of County award, and subject to any clerical, technical, and/or legal changes deemed necessary and

appropriate by the City Attorney or the County.

2. Harwood Engineering Consultants Ltd., of Milwaukee, Wisconsin, is approved for an amount not-to-exceed \$24,000 for construction administration relating to the aforementioned project, and the proper City officials are authorized to sign the appropriate contract documents subject to any clerical, technical, and/or legal changes deemed necessary and appropriate by the City Attorney.

Approved by: Andrew Nerbun, Mayor

Date Approved: March 10, 2026

I certify that the foregoing Resolution was adopted by the Common Council of the City of Mequon, Wisconsin, at a meeting held on March 10, 2026.

Caroline Fochs, City Clerk



**CITY OF MEQUON
WISCONSIN**

**BIDS RECEIVED FOR: Mequon TID#4 and #5 Public Improvements
Port Washington Streetscape: Mequon Road to West Zedler Lane
BID OPENING DATE: February 24, 2026 TIME: 2:00 PM**

<u>BIDDER</u>	<u>BASE BID</u>	<u>ALTERNATE BID 1</u> (Stamped Asphalt Crosswalks)	<u>TOTAL OF BASE BID WITH ALTERNATE BID 1</u>	<u>ADDITIVE BID 1</u> (Landscape install in Mequon Rd Median)	<u>ADDITIVE BID 2</u> (Donges Bay Road Turn Lane)	<u>ADDITIVE BID 3</u> (1-year Landscape Maintenance)	<u>DEDUCTIVE BID 1</u> (Electrical Street Lighting)
Zenith Tech	\$2,873,740.23	\$174,000.00	\$3,047,740.23	\$6,537.50	\$230,613.36	\$12,500.00	\$1,912,527.00
Vinton Construction	\$2,568,240.23	\$183,000.00	\$2,751,240.23	\$10,637.50	\$185,000.00	\$20,000.00	\$1,436,430.00
LaLonde Contractors	\$2,525,193.39	\$195,360.00	\$2,720,553.39	\$6,537.50	\$192,165.32	\$12,500.00	\$1,565,341.34
Property Solutions	\$2,517,048.00	\$162,000.00	\$2,679,056.75	\$16,125.00	\$80,000.00	\$15,000.00	\$1,116,430.00
Wil-Surge	\$2,388,968.48	\$174,840.00	\$2,563,808.48	\$20,600.00	\$150,800.00	\$18,000.00	\$1,100,000.00

City of Mequon, Wisconsin

Tax Increment District #4

Tax Increment Projection Worksheet

Type of District	Rehabilitation		Base Value	41,872,200
District Creation Date	February 21, 2012		Appreciation Factor	0.00%
Valuation Date	Jan 1,	2012	Base Tax Rate	\$14.91
Max Life (Years)	27		Rate Adjustment Factor	
Expenditure Period/Termination	22	2/21/2034		
Revenue Periods/Final Year	26	2039		
Extension Eligibility/Years	Yes	6		
Eligible Recipient District	Yes			

Construction Year	Value Added	Valuation Year	Inflation Increment	Total Increment	Revenue Year	Tax Rate	Tax Increment
8 2019	2,662,700	2020		10,059,200	2021	\$15.50	155,696
9 2020	76,000	2021		10,135,200	2022	\$14.91	151,116
10 2021	4,568,300	2022		14,703,500	2023	\$13.57	199,504
11 2022	6,430,700	2023		21,134,200	2024	\$12.32	233,876
12 2023	6,557,500	2024	0	27,691,700	2025	\$12.60	348,797
13 2024	-4,908,200	2025	0	22,783,500	2026	\$12.60	286,975
14 2025	3,000,000	2026	0	25,783,500	2027	\$12.60	324,762
15 2026	0	2027	0	25,783,500	2028	\$12.60	324,762
16 2027	0	2028	0	25,783,500	2029	\$12.60	324,762
17 2028	0	2029	0	25,783,500	2030	\$12.60	324,762
18 2029	0	2030	0	25,783,500	2031	\$12.60	324,762
19 2030	0	2031	0	25,783,500	2032	\$12.60	324,762
20 2031	0	2032	0	25,783,500	2033	\$12.60	324,762
21 2032	0	2033	0	25,783,500	2034	\$12.60	324,762
22 2033	0	2034	0	25,783,500	2035	\$12.60	324,762
23 2034	0	2035	0	25,783,500	2036	\$12.60	324,762
24 2035	0	2036	0	25,783,500	2037	\$12.60	324,762
25 2036	0	2037	0	25,783,500	2038	\$12.60	324,762
26 2037	0	2038	0	25,783,500	2039	\$12.60	324,762
Totals						Future Value of Increment	5,291,053

Notes:

Actual results will vary depending on development, inflation of overall tax rates.

City of Mequon, Wisconsin

Tax Increment District #4

Cash Flow Projection

Year	Projected Revenues					Expenditures				Balances			Year
	Tax Increments	Interest Earnings/ (Cost)	Computer Aid	Personal Property	Total Revenues	Admin	Professional Services	Capital Expenses	Total Expenditures	Annual	Cumulative	Principal Outstanding	
2023	199,504		6,091		205,595	150	1,750	5,324	7,224	198,371	921,260		2023
2024	233,876	0	6,091		239,967	150	57,926	736	58,812	181,155	1,102,415		2024
2025	348,797	2,756	6,091	37,188	394,832	150			150	394,682	1,497,097		2025
2026	286,975	3,743	6,091	37,188	333,996	150		1,262,000	1,262,150	(928,154)	568,943		2026
2027	324,762	1,422	6,091	37,188	369,463	150			150	369,313	938,256		2027
2028	324,762	2,346	6,091	37,188	370,386	150			150	370,236	1,308,493		2028
2029	324,762	3,271	6,091	37,188	371,312	150			150	371,162	1,679,654		2029
2030	324,762	4,199	6,091	37,188	372,240	150			150	372,090	2,051,744		2030
2031	324,762	5,129	6,091	37,188	373,170	150			150	373,020	2,424,764		2031
2032	324,762	6,062	6,091	37,188	374,103	150			150	373,953	2,798,717		2032
2033	324,762	6,997	6,091	37,188	375,037	150			150	374,887	3,173,604		2033
2034	324,762	7,934	6,091	37,188	375,975	150			150	375,825	3,549,429		2034
2035	324,762	8,874	6,091	37,188	376,914	150			150	376,764	3,926,193		2035
2036	324,762	9,815	6,091	37,188	377,856	150			150	377,706	4,303,900		2036
2037	324,762	10,760	6,091	37,188	378,800	150			150	378,650	4,682,550		2037
2038	324,762	11,706	6,091	37,188	379,747	150			150	379,597	5,062,147		2038
2039	324,762	12,655	6,091	37,188	380,696	150			150	380,546	5,442,693		2039
Total	5,291,053	97,670	103,547	557,820	6,050,090	2,550	59,676	1,268,060	1,330,286				Total

Notes:

Projected TID Closure

City of Mequon, Wisconsin

Tax Increment District #5

Tax Increment Projection Worksheet

Type of District	Rehabilitation		Base Value	51,186,900
District Creation Date	February 21, 2012		Appreciation Factor	0.00%
Valuation Date	Jan 1,	2012	Base Tax Rate	\$14.14
Max Life (Years)	27		Rate Adjustment Factor	
Expenditure Period/Termination	22	2/21/2034		
Revenue Periods/Final Year	26	2039		
Extension Eligibility/Years	Yes	6		
Eligible Recipient District	Yes			

	Construction Year	Value Added	Valuation Year	Inflation Increment	Total Increment	Revenue Year	Tax Rate	Tax Increment
8	2019	2,935,500	2020	0	13,442,300	2021	\$15.50	222,876
9	2020	1,065,000	2021	0	14,507,300	2022	\$15.41	223,586
10	2021	-618,000	2022	0	13,889,300	2023	\$14.14	196,413
11	2022	7,288,200	2023	0	21,177,500	2024	\$12.32	228,881
12	2023	5,132,700	2024	0	26,310,200	2025	\$12.60	331,396
13	2024	2,266,100	2025	0	28,576,300	2026	\$12.60	359,939
14	2025	5,000,000	2026	0	33,576,300	2027	\$12.60	422,918
15	2026	808,500	2027	0	34,384,800	2028	\$12.60	433,101
16	2027	0	2028	0	34,384,800	2029	\$12.60	433,101
17	2028	0	2029	0	34,384,800	2030	\$12.60	433,101
18	2029	0	2030	0	34,384,800	2031	\$12.60	433,101
19	2030	0	2031	0	34,384,800	2032	\$12.60	433,101
20	2031	0	2032	0	34,384,800	2033	\$12.60	433,101
21	2032	0	2033	0	34,384,800	2034	\$12.60	433,101
22	2033	0	2034	0	34,384,800	2035	\$12.60	433,101
23	2034	0	2035	0	34,384,800	2036	\$12.60	433,101
24	2035	0	2036	0	34,384,800	2037	\$12.60	433,101
25	2036	0	2037	0	34,384,800	2038	\$12.60	433,101
26	2037	0	2038	0	34,384,800	2039	\$12.60	433,101
Totals						Future Value of Increment		6,736,761

Notes:

Actual results will vary depending on development, inflation of overall tax rates.

City of Mequon, Wisconsin

Tax Increment District #5

Cash Flow Projection

Year	Projected Revenues					Expenditures						Balances		Year	
	Tax Increments	Interest Earnings/ (Cost)	Personal Property	Computer Aid	Total Revenues	Concord Development 39	Concord Development 40	Life Storage Incentive	Capital Expenditures & Prof. Services	Refresh Aesthetic Center	Admin.	Total Expenditures	Annual		Cumulative
2023	196,413			44,375	240,788	28,400	29,939		7,074		150	65,563	175,225	1,079,228	2023
2024	228,881			44,375	273,256	28,400		77,969	57,926		150	164,445	108,811	1,188,039	2024
2025	331,396	2,970	54,737	44,375	433,477	28,400		77,969			150	106,519	326,958	1,514,997	2025
2026	359,939	3,787	54,737	44,375	462,838			77,969	1,262,000	62,192	150	1,402,311	(939,473)	575,525	2026
2027	422,918	1,439	54,737	44,375	523,468			77,969		62,192	150	140,311	383,157	958,682	2027
2028	433,101	2,397	54,737	44,375	534,609			77,969		62,192	150	140,311	394,298	1,352,980	2028
2029	433,101	3,382	54,737	44,375	535,595			30,155		62,192	150	92,497	443,098	1,796,078	2029
2030	433,101	4,490	54,737	44,375	536,703					62,192	150	62,342	474,361	2,270,439	2030
2031	433,101	5,676	54,737	44,375	537,889					62,192	150	62,342	475,547	2,745,986	2031
2032	433,101	6,865	54,737	44,375	539,078					62,192	150	62,342	476,736	3,222,722	2032
2033	433,101	8,057	54,737	44,375	540,270					62,192	150	62,342	477,928	3,700,649	2033
2034	433,101	9,252	54,737	44,375	541,464					62,192	150	62,342	479,122	4,179,772	2034
2035	433,101	10,449	54,737	44,375	542,662					62,192	150	62,342	480,320	4,660,092	2035
2036	433,101	11,650	54,737	44,375	543,863					62,192	150	62,342	481,521	5,141,613	2036
2037	433,101	12,854	54,737	44,375	545,067					62,192	150	62,342	482,725	5,624,338	2037
2038	433,101	14,061	54,737	44,375	546,274					62,192	150	62,342	483,932	6,108,270	2038
2039	433,101	15,271	54,737	44,375	547,483						150	150	547,333	6,655,603	2039
Total	6,736,761	112,600	821,048	355,000	8,424,785	143,515	91,625	420,000	1,327,000	808,496	2,550	2,673,185			Total

Notes:

Projections for computer aid + personal property won't change.

Projected TID Closure



11333 N. Cedarburg Road
Mequon, WI 53092-1930
Phone: 262/236-2914
Fax: 262/242-9655

www.cityofmequonwi.gov

Engineering

TO: Public Works Committee
FROM: Cole McCraw, Assistant City Engineer
DATE: March 10, 2026
SUBJECT: RESOLUTION 4274 - A Resolution Approving Award of the Lake Shore Drive Reconstruction Phase One Contract to Payne and Dolan, Inc. of Jackson, Wisconsin, in the Amount of \$970,000, Along with Additional Authorized Project Expenses for a Total Estimated Cost of \$1,097,000

Background

Each year, the Engineering Division rates the surface condition of the community's roads, generally in fall. These ratings are evaluated over the winter to determine which roads will be recommended for inclusion in the next year's road program, as well as which roads should be placed on the City's 5-year plan for repaving.

A road reconstruction project has been anticipated for the Lake Shore Drive (Zedler to Mequon Road) and Mequon Road (I-43 to Lake Shore Drive) project area due to pavement conditions, which is anticipated to be completed in two phases. The project area consists of approximately 2.25 miles. The Bikeway Master Plan recommended improvements to this area to better accommodate bicycles and pedestrians. In November 2025, the Committee of the Whole elected to proceed with the addition of 4-foot paved shoulders along the project length. Since November, the City's consultant and City staff have completed the construction plans and bidding documents.

This project bid Phase One of a two-phase project. Please see the location map shown on the [City's project webpage](#) for a phasing overview of this project: <https://www.cityofmequonwi.gov/publicworks/page/lake-shore-dr-mequon-rd-future-road-projects>.

Analysis

The City received three bids for the Lake Shore Drive and Mequon Road Reconstruction Project Phase One contract with a low base bid of \$881,216.79 submitted by Payne & Dolan, Inc. of Jackson.

Based on the available funds and favorable prices received for the contract, staff is recommending award of the base bid.

Payne & Dolan’s bid total is \$881,216.79, which is lower than the next lowest bidder's base bid total. Payne & Dolan has performed acceptable work of this type for the City in the past. R.A. Smith, the City's design consultant on this project, provided a letter recommending the award to Payne & Dolan, which is attached to this item.

The low bid is approximately 37% less than the engineering estimate; however, additional items were included in the estimate that will now be completed by Mequon Highway staff, such as tree and brush clearing and installation of culvert pipes. Due to the City performing this work, the City will directly purchase materials. Approvals for those purchases are included in the resolution. A summary of vendors, materials used, and approximate costs for this work is below:

- Western Culvert and Supply, Inc.—culvert pipes and related hardware—\$20,000
- County Materials Corporation—concrete culverts, endwalls, and related hardware—\$50,000
- Lange Enterprises—signs and related hardware—\$5,000
- Bliffert Lumber—signposts—\$2,000
- Lannon Stone Products—stone and gravel—\$20,000

Additionally, due to current staffing vacancies and multiple construction projects scheduled this season, staff is recommending a construction administration contract with the design engineer, R.A. Smith, on an hourly basis not-to-exceed \$30,000 for assistance with construction oversight when City staff is unavailable or occupied with other construction projects occurring this summer.

City staff intends to bid additional road maintenance contracts, including crack seal and GSB-88 surface sealing, for award in April.

Residents will be invited to a public information meeting prior to construction. Work on this contract can start in mid-June after the contract is fully executed, and the project has a substantial completion date of August 28, 2026, with a final completion date of October 2, 2026. The bid tabulation is attached.

Fiscal Impact

On December 10, 2024, the Common Council approved a \$5.25 million general obligation promissory note for a 3-year borrowing for the Annual Road and Parking Lot Program between 2025 and 2027. This is the second year of the aforementioned three-year program funded by long-term bonding. The current balance of the Right-of-Way Assets capital account is approximately \$4.6 million.

The right-of-way asset fund has been allocated to the following recent projects and efforts with approximate costs shown below:

- Brush site improvements - \$1,014,191
- County Line Road Reconstruction (City Responsibility per MOU with Brown Deer):

\$443,000

- Lake Shore Drive/Mequon Road design: \$132,000
- Mequon Road Sidewalk from Wauwatosa Road to Swan Road: \$266,000

It is anticipated that the following projects and efforts will be completed this year with estimated costs shown below:

- Crack seal project: \$220,000
- GSB-88 project: \$150,000
- Various sidewalk repairs: \$20,000
- Various catch basin and storm sewer repairs: \$50,000

As a result of several recent contract awards, the Public Works Committee and Common Council have requested adding a contingency to the award amounts. Therefore, staff is recommending that the resolution approve an amount not-to-exceed \$970,000 on the construction contract, which includes a contingency of approximately 10% for additionally authorized efforts. The contingency provides for additional services that may result from unknown field conditions. Some streets can require extensive base repair that becomes evident once work begins, which is paid at a unit cost.

The additional material and construction administration costs total to approximately \$127,000. The projected cost of the full project effort including the construction contract, City-purchased materials, and construction administration, is \$1,097,000.

Recommendation

Recommendation Forthcoming by Public Works Committee, March 10, 2026.

Attachments:

raSmith Recommendation Letter, BidSummary_Lake Shore-Mequon Rd Recon

COMMON COUNCIL
OF THE
CITY OF MEQUON

RESOLUTION - 4274

RESOLUTION 4274 - A Resolution Approving Award of the Lake Shore Drive Reconstruction Phase One Contract to Payne and Dolan, Inc. of Jackson, Wisconsin, in the Amount of \$970,000, Along with Additional Authorized Project Expenses for a Total Estimated Cost of \$1,097,000

RECITALS

A. The City of Mequon Engineering Division has advertised and received bids for the Lake Shore Drive and Mequon Road Reconstruction Project Phase 1 contract.

B. Staff has reviewed the various bids and contractor qualifications for the contracts and has determined that the bids received are reasonable and that adequate funds are available to accomplish the work, and on that basis, has made a recommendation to the Public Works Committee.

C. Adequate funds for the contract costs are available from the Capital Project Account - 410780-469001-10001 (Right-of-Way Assets).

D. To provide for additional services that may result from the spring thaw or other unforeseen conditions, the construction contract award amount shall be affirmed with a contingency for a total not-to-exceed cost of \$970,000.

E. Staff will purchase materials from various vendors for work related to the project that will be completed using City labor in the total amount of \$97,000.

F. Staff has requested a contract from R.A. Smith, Inc. for construction administration to provide as-needed assistance with construction oversight in a not-to-exceed cost of \$30,000.

G. The Committee on Public Works at its meeting on March 10, 2026, approved staff's recommendation.

BASED UPON THE FOREGOING RECITALS, IT IS RESOLVED by the Common Council of the City of Mequon, Wisconsin, that:

1. The Lake Shore Drive Reconstruction Project Phase 1 Contract with Payne & Dolan of Jackson, Wisconsin, with a total not-to-exceed cost of \$970,000 in the form attached hereto is approved subject to any clerical, technical, and/or legal changes deemed necessary and appropriate by the City Attorney.

2. Staff is authorized for additional purchases with Western Culvert and Supply, Inc., County Materials Corporation, Lange Enterprises, Bliffert Lumber, and Lannon Stone Products, which may result in purchases with vendors exceeding \$25,000 during the 2026 fiscal year.

3. R.A. Smith, Inc. of Appleton, Wisconsin, is approved for an amount not-to-exceed \$30,000 for construction administration relating to the aforementioned project, and the proper

City officials are authorized to sign the appropriate contract documents subject to any clerical, technical, and/or legal changes deemed necessary and appropriate by the City Attorney

Approved by: Andrew Nerbun, Mayor

Date Approved: March 10, 2026

I certify that the foregoing Resolution was adopted by the Common Council of the City of Mequon, Wisconsin, at a meeting held on March 10, 2026.

Caroline Fochs, City Clerk

February 25, 2026

Mr. Cole McCraw, P.E.
Assistant City Engineer
City of Mequon
11333 N. Cedarburg Road
Mequon, WI 53092

Re: Lake Shore Drive and Mequon Road Reconstruction Project

Dear Mr. McCraw:

Electronically submitted bids were opened at 10:00 a.m. on Tuesday, February 24, 2026, via the secure online Quest vBid site for the above-referenced project. Three (3) bids were received as follows:

<u>Bidder/Contractor</u>	<u>Bid Amount</u>
1. Payne & Dolan, Inc.	\$881,216.79
2. Buteyn-Peterson	\$972,703.58
3. Vinton Construction Co	\$999,901.79

We recommend award of a contract to Payne & Dolan, Inc., in the amount of \$881,216.79. A copy of the bid summary is enclosed for your reference.

If you have any questions, please feel free to contact me at (920) 843-5737.

Sincerely,
raSmith



Brad Hartjes, P.E.
Senior Project Manager

Enclosure

Lake Shore Drive and Mequon Road Reconstruction Project: Phase 1 (#10040952)

Owner: City of Mequon

raSmith Project Number: 2255363

Bid Opening: 02/24/2026 10:00 AM CST

Item No.	Item Description	UoM	Quantity	Payne & Dolan, Inc.		Buteyn-Peterson Construction Co		Vinton Construction Co	
				Unit Price	Extension	Unit Price	Extension	Unit Price	Extension
Base Bid									
1	Mobilization	LS	1	\$19,250.00	\$19,250.00	\$37,000.00	\$37,000.00	\$62,000.00	\$62,000.00
2	Section Corner Monument	EA	2	\$1.00	\$2.00	\$750.00	\$1,500.00	\$1,500.00	\$3,000.00
3	Traffic Control	LS	1	\$6,840.00	\$6,840.00	\$14,997.32	\$14,997.32	\$10,000.00	\$10,000.00
4	Silt Fence	LF	950	\$1.90	\$1,805.00	\$1.94	\$1,843.00	\$1.90	\$1,805.00
5	Inlet Protection (Type B)	EA	2	\$50.00	\$100.00	\$82.50	\$165.00	\$50.00	\$100.00
6	Ditch Checks	EA	89	\$50.00	\$4,450.00	\$72.73	\$6,472.97	\$50.00	\$4,450.00
7	Erosion Mat, Class I - Type B	SY	3700	\$1.00	\$3,700.00	\$1.57	\$5,809.00	\$1.00	\$3,700.00
8	Erosion Mat, Urban, Class III - Type D (Turf Reinforcing Mat)	SY	200	\$24.15	\$4,830.00	\$20.87	\$4,174.00	\$24.15	\$4,830.00
9	Concrete Washout	EA	1	\$1,700.00	\$1,700.00	\$1,500.00	\$1,500.00	\$500.00	\$500.00
10	Type HR Geotextile Fabric	SY	20	\$5.00	\$100.00	\$15.00	\$300.00	\$10.00	\$200.00
11	Riprap, Medium	CY	10	\$120.00	\$1,200.00	\$200.00	\$2,000.00	\$200.00	\$2,000.00
12	4-Inch Topsoil, Seeding, Fertilizing, & Mulch	SY	14000	\$5.44	\$76,160.00	\$7.68	\$107,520.00	\$6.34	\$88,760.00
13	Sawcut Asphalt & Concrete Pavement (Full Depth)	LF	725	\$1.95	\$1,413.75	\$1.95	\$1,413.75	\$3.50	\$2,537.50
14	Full Depth Asphalt Pavement Removal	SY	15	\$6.00	\$90.00	\$30.00	\$450.00	\$20.00	\$300.00
15	Asphalt & Concrete Driveway Removal	SY	400	\$6.00	\$2,400.00	\$8.00	\$3,200.00	\$11.00	\$4,400.00
16	Pulverize Existing Asphalt Roadway	SY	19500	\$1.85	\$36,075.00	\$2.48	\$48,360.00	\$1.85	\$36,075.00
17	Concrete Curb & Gutter Removal	LF	150	\$3.00	\$450.00	\$8.00	\$1,200.00	\$12.10	\$1,815.00
18	Common Excavation	CY	3600	\$21.70	\$78,120.00	\$32.83	\$118,188.00	\$41.20	\$148,320.00
19	Excavation Below Subgrade, As Ordered (Undistributed)	CY	400	\$65.25	\$26,100.00	\$33.03	\$13,212.00	\$43.63	\$17,452.00
20	Subgrade Reinforcement, As Ordered (Undistributed)	SY	6550	\$4.50	\$29,475.00	\$2.00	\$13,100.00	\$3.00	\$19,650.00
21	Crushed Aggregate Base, 3/4-Inch, Shouldering & Gravel Driveways	TON	350	\$28.50	\$9,975.00	\$42.25	\$14,787.50	\$46.00	\$16,100.00
22	Crushed Aggregate Base, 1 1/4-Inch	TON	1400	\$24.70	\$34,580.00	\$0.02	\$28.00	\$22.50	\$31,500.00
23	Crushed Aggregate Base, 3-Inch	TON	1500	\$24.70	\$37,050.00	\$28.00	\$42,000.00	\$30.40	\$45,600.00
24	Asphalt Pavement, Binder Layer, 3 LT 58-28S (2 1/2-Inch)	TON	3150	\$58.55	\$184,432.50	\$73.05	\$230,107.50	\$58.55	\$184,432.50
25	Asphalt Pavement, Surface Layer, 5 LT 58-28S (1 1/2-Inch)	TON	1900	\$73.55	\$139,745.00	\$76.45	\$145,255.00	\$73.55	\$139,745.00
26	Asphalt Driveway (3-Inch)	TON	50	\$279.75	\$13,987.50	\$76.45	\$3,822.50	\$279.75	\$13,987.50
27	Concrete Driveway (6-Inch) (Undistributed)	SF	1	\$18.00	\$18.00	\$2,500.00	\$2,500.00	\$50.00	\$50.00
28	Concrete Curb & Gutter, 30-Inch Mountable	LF	425	\$42.12	\$17,901.00	\$45.20	\$19,210.00	\$40.90	\$17,382.50
29	Pavement Marking, Epoxy, Yellow, 6-Inch	LF	10500	\$0.66	\$6,930.00	\$0.78	\$8,190.00	\$0.78	\$8,190.00
30	Pavement Marking, Epoxy, White, 6-Inch	LF	11000	\$0.66	\$7,260.00	\$0.78	\$8,580.00	\$0.78	\$8,580.00
31	Furnish & Install Midwest Guardrail System (MGS) Guardrail	LF	125	\$25.00	\$3,125.00	\$45.00	\$5,625.00	\$25.00	\$3,125.00
32	Furnish & Install Midwest Guardrail System (MGS) Short Radius Beam Guard	LF	90	\$35.00	\$3,150.00	\$50.00	\$4,500.00	\$35.00	\$3,150.00
33	Furnish & Install Midwest Guardrail System (MGS) Energy Absorbing Terminal	EA	1	\$4,000.00	\$4,000.00	\$5,000.00	\$5,000.00	\$4,000.00	\$4,000.00
34	Storm Sewer, 15-Inch, HDPE	LF	18	\$74.00	\$1,332.00	\$125.00	\$2,250.00	\$94.72	\$1,704.96
35	Connect to Existing Storm Sewer	EA	2	\$1,000.00	\$2,000.00	\$800.00	\$1,600.00	\$925.00	\$1,850.00
36	Remove Inlet	EA	2	\$300.00	\$600.00	\$400.00	\$800.00	\$795.00	\$1,590.00

Item No.	Item Description	UofM	Quantity	Payne & Dolan, Inc.		Buteyn-Peterson Construction Co		Vinton Construction Co	
				Unit Price	Extension	Unit Price	Extension	Unit Price	Extension
37	Remove Existing Culvert Pipes	LS	1	\$500.00	\$500.00	\$2,500.00	\$2,500.00	\$4,000.00	\$4,000.00
38	Catch Basin, 2-Foot Diameter	EA	2	\$4,080.00	\$8,160.00	\$3,300.00	\$6,600.00	\$3,616.79	\$7,233.58
39	Permanent Ditch Check	EA	4	\$1,020.00	\$4,080.00	\$2,000.00	\$8,000.00	\$950.00	\$3,800.00
40	Bioswale	LF	748	\$85.25	\$63,767.00	\$58.48	\$43,743.04	\$80.00	\$59,840.00
41	Bioswale Outfall	EA	2	\$988.00	\$1,976.00	\$2,000.00	\$4,000.00	\$1,500.00	\$3,000.00
42	Adjust Valves	EA	16	\$200.00	\$3,200.00	\$300.00	\$4,800.00	\$380.50	\$6,088.00
43	Adjust Curb Stop	EA	1	\$200.00	\$200.00	\$350.00	\$350.00	\$258.25	\$258.25
44	Adjust Sanitary Manhole	EA	16	\$2,186.69	\$34,987.04	\$1,450.00	\$23,200.00	\$1,300.00	\$20,800.00
45	Reconstruct Existing Sanitary Manhole, as Ordered (Undistributed)	EA	1	\$4,000.00	\$4,000.00	\$2,850.00	\$2,850.00	\$2,000.00	\$2,000.00
Base Bid Total:						\$881,216.79		\$972,703.58	\$999,901.79



11333 N. Cedarburg Road
Mequon, WI 53092-1930
Phone: 262/236-2914
Fax: 262/242-9655

www.cityofmequonwi.gov

Buildings and Grounds

TO: Public Works Committee
FROM: Justin Bodoh, Building and Grounds Superintendent
DATE: March 10, 2026
SUBJECT: RESOLUTION 4275 - A Resolution Awarding a Three-Year Landscape Maintenance Contract for Road Medians and Other Public Properties to SMB Landscape Contractors, LLC of Thiensville, Wisconsin in the Estimated Amount of \$120,186

Background

The City of Mequon contracts with a qualified landscape firm to perform median, boulevard, terrace, and landscape bed maintenance throughout various public spaces in the City. While the Department of Public Works provides routine mowing services, it does not have the staffing capacity or specialized resources necessary to complete mulching, invasive plant and weed control, seasonal bed maintenance, and higher-level landscaping services that a professional landscape contractor can provide.

The maintenance contract includes services for the following locations: Mequon Road medians (Wauwatosa Road to Port Washington Road – Non-Town Center), Mequon Road medians and terrace (Town Center), Cedarburg Road medians located east of City Hall, City Hall public parking lot located west of City Hall, Mequon and Cedarburg Road Gateway feature, Mequon Business Park medians and entrance areas, including Eastwood Court, Industrial Drive, Baehr Road, and Executive Drive. These areas require consistent and specialized maintenance to preserve the City’s visual character, ensure plant health, and maintain safe and attractive public spaces. Mequon Road is separated into two distinct sections, recognizing the additional level of service required within the Town Center to maintain design standards established for the area.

Analysis

The contract varies by location but generally includes the following maintenance activities:

- All trees and shrubs shall be pruned or trimmed for proper shape, with all unwanted growth and deadwood removed.
- All planting beds and cement islands shall have debris removed, be weeded, and have herbicide applied as necessary on a biweekly basis. Service dates shall run from April 15 through November 15, totaling sixteen (16) visits per season.
- Replacement of dead plant material shall occur once annually, prior to mulch installation, based on an allowance not to exceed \$5,000.

- Watering of replaced plant material shall be provided as needed, not to exceed \$4,000 at a rate of \$100 per hour.
- Bed edging shall be completed once annually prior to mulch installation (Mequon Road locations only).
- All tree rings and planting beds shall be top-dressed with approximately one (1) inch of mulch.
- At the conclusion of the growing season (approximately November 15–20), shrubs shall be pruned back, perennials cut down, leaves removed, and all other annual vegetation cleared.

Four proposers provided quotes for the work. Following review of the submitted proposals, SMB Landscaping and Northern Exposure Landscaping were determined to be tied for the lowest responsible bid.

Northern Exposure is the City's current contractor for this service area. While past performance has generally met basic contract requirements, there were notable concerns in prior years regarding contract execution. These issues required additional staff follow-up to ensure completion of contracted work.

SMB Landscaping currently holds the City's field maintenance contracts and has consistently demonstrated a high level of performance. Their work has been thorough, proactive, and responsive. Staff and primary user groups have noted that SMB routinely goes above and beyond contract requirements, maintains strong communication, and addresses issues promptly without the need for repeated follow-up.

Given that both firms are tied as the lowest bidder, past performance, reliability, quality of work, and communication become significant factors in determining the lowest responsible bidder in the best interest of the City. Based on demonstrated performance and overall service quality, SMB Landscaping has established a strong record of dependability and professionalism in fulfilling City contracts.

Although SMB Landscaping and Northern Exposure submitted tied bids as the lowest responsible bidders, SMB Landscaping includes a contract increase in subsequent years for anticipated increases in cost of labor, equipment and material. Past performance and overall service delivery were significant factors in the evaluation process. SMB Landscaping has consistently demonstrated exceptional performance under its current field maintenance contracts with the City. Their work is thorough, proactive, and consistently exceeds expectations. Communication has been timely and professional, and issues are addressed promptly without the need for repeated follow-up.

Given SMB Landscaping's proven track record of reliability, quality workmanship, and strong coordination with City staff and user groups, staff recommends awarding the contract to SMB Landscaping as the lowest responsible bidder in the best interest of the City.

Fiscal Impact

Approval of this resolution will authorize the award of the 2026 median maintenance contract to

SMB Landscaping in the total amount of \$30,000, consistent with the submitted quote. Funding for this contract is included in the approved 2026 Operating Budget within the Department of Public Works contracted services account.

The contract amount reflects competitive pricing and aligns with current service levels. Awarding the contract ensures continued high-quality maintenance of City medians while maintaining budgetary compliance.

The contract includes a 3.5% annual increase for 2027 and 2028, if extended. Based on the 2026 base amount of \$30,000, projected costs would be:

- 2027: \$31,050
- 2028: \$32,136

These projected increases allow the City to account for inflationary pressures while maintaining service continuity and cost predictability over the three-year term.

Recommendation

Recommendation forthcoming from the Public Works Committee, March 20, 2026.

Attachments:

2026 Median Maintenance Breakdown

COMMON COUNCIL
OF THE
CITY OF MEQUON

RESOLUTION - 4275

RESOLUTION 4275 - A Resolution Awarding a Three-Year Landscape Maintenance Contract for Road Medians and Other Public Properties to SMB Landscape Contractors, LLC of Thiensville, Wisconsin in the Estimated Amount of \$120,186

RECITALS

A. The City contracts for median maintenance on Cedarburg Road, Mequon Road, within the Mequon Business Park, City Hall Parking Lot, and the Gateway Feature at Cedarburg Road and Mequon Road.

B. City staff issued a Request-for-Proposals which resulted in receipt of proposals from four qualified contractors.

C. Staff recommends awarding the three-year maintenance contract to SMB Landscaping based on demonstrated performance history, responsiveness, and overall best value to the City.

BASED UPON THE FOREGOING RECITALS, IT IS RESOLVED by the Common Council of the City of Mequon, Wisconsin, that:

1. The Contract for Median Maintenance is hereby awarded to SMB Landscape in the amount of \$30,000 per year for median maintenance, with allowances not to exceed \$5,000 for plant replacement and \$4,000 for watering, subject to any clerical, technical and/or legal changes deemed necessary and appropriate by the City Attorney.

2. The Mayor and the City Clerk are authorized and directed to execute and deliver the same.

Approved by: Andrew Nerbun, Mayor

Date Approved: March 10, 2026

I certify that the foregoing Resolution was adopted by the Common Council of the City of Mequon, Wisconsin, at a meeting held on March 10, 2026.

Caroline Fochs, City Clerk

<i>Options</i>	<i>Northern Exposure</i>	<i>SMB Landscape</i>	<i>Winter Services</i>	<i>La Rosa Landscape Co.</i>	<i>Natures Edge Landscaping</i>
Mequon Road Medians (Non-Town Center)	\$11,260.00	\$8,030.00	\$36,370.00	\$30,000.00	\$10,730.00
Mequon Road Medians and Terrace (Town Center)	\$5,000.00	\$6,035.00	\$8,500.00	\$25,000.00	\$15,330.00
Cedarburg Road	\$2,340.00	\$3,300.00	\$5,465.00	\$18,000.00	\$11,150.00
Mequon Business Park	\$6,780.00	\$6,035.00	\$13,435.00	\$13,000.00	\$10,120.00
City Hall Parking Lot	\$2,760.00	\$3,300.00	\$3,810.00	\$13,000.00	\$8,550.00
Gateway Feature	\$1,860.00	\$3,300.00	\$3,680.00	\$10,000.00	\$3,760.00
Plant Allowance	\$5,000.00	\$5,000.00	\$5,000.00	\$5,000.00	\$5,000.00
Water Service Per Hour	\$100.00/HR	\$100.00/HR	\$100.00/HR	Included	\$90/Hr
TOTAL	\$30,000.00	\$30,000.00	\$71,260.00	\$109,000.00	\$59,640.00
	*Stays same 26-28	2027 - \$31,050 2028-\$32,136			



11333 N. Cedarburg Road
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www.cityofmequonwi.gov

Public Works

TO: Public Works Committee
FROM: Timothy Weyker, Deputy Director Public Works
DATE: March 10, 2026
SUBJECT: RESOLUTION 4276 - A Resolution Approving the Purchase and Installation of a Universal Snowplow & Wing Package, Salt Spreader, Truck V-Box, and Wedge Brine Tanks with High Capacity Brine Anti-Icing System from Universal Truck Equipment, Galesville, Wisconsin, for \$188,529, and Additional Components Not-to-Exceed \$5,000, for a Total Cost of \$193,529

Background

The Department of Public Works (DPW) Equipment Replacement Program provides for the purchase and replacement of vehicles and equipment for the Department. The Sewer and Water Utilities have separate budgets that support the replacement of their respective equipment. The replacement program provides funding for smaller items such as lawn mowers and chainsaws as well as larger vehicles such as plow trucks, loaders, and excavators.

In December 2024, the Common Council approved the purchase of a 2026 International HV607 SBA plow truck chassis for \$127,863 to replace a 2004 plow truck (unit 320). The approval was for the truck chassis only, as snowplow & wing manufacturers and truck box suppliers will not take orders to outfit a new truck until it is procured by the municipality.

The City took delivery of the new International chassis in the Fall of 2025.

Analysis

In recent years, Mequon DPW (like many other agencies) has expanded the use of salt brine to better manage snow removal operations, and to reduce overall salt usage. Salt brine is a saltwater solution containing 23% salt. The two methods of salt brine usage are pre-wetting, and anti-icing.

- Pre-wetting is the ability to spray salt brine on the crystalline rock salt as it's being spread on roads during plowing operations. Pre-wetting helps activate the salt and prevents the rock salt from bouncing off the pavement as it's being spread, or from traffic, thereby reducing the amount of salt that must be spread on the roads. DPW has pre-wetting capabilities on about half of the current snowplow fleet.
- Anti-icing is the application of salt brine to the pavement prior to a storm which prevents

hard pack snow from accumulating and allows for additional response time for the snowplow crews. Currently in Mequon, anti-icing is performed on main roads, dangerous curves, and bridges. With some smaller equipment, crews have also been anti-icing City parking lots and sidewalks successfully. Anti-icing has proven to also reduce overall salt usage. The outfitting of this chassis will add another anti-icing unit to the fleet and be able to expand anti-icing to more neighborhood streets. The setup on this truck chassis will combine the capabilities of anti-icing, pre-wetting and traditional salt spreading.

DPW utilizes the same Universal snowplow & wing package on all plow trucks, which makes replacement parts interchangeable. DPW is satisfied with the Universal snowplow & wing package, which are sole sourced from Universal. The quote for this purchase utilizes pricing from Minnesota Department of Transportation (MnDOT) State Equipment Purchasing Contract S-863(5), meeting the City's procurement policy.

For the complete purchase and installation, Universal Truck Equipment came in at \$188,529 (quote attached).

Additional necessary components such as a grease system and the plow cutting edges would also be purchased for a price not-to-exceed \$5,000.

Fiscal Impact

There are adequate funds available in the Department of Public Works Equipment Replacement Account #410787-725012-10359 for this purchase. When this snowplow truck goes into service, the former 2004 Unit 320 will be sold via Wisconsin Surplus Auction, with proceeds being deposited back into the equipment replacement account.

Recommendation

A recommendation is forthcoming from the Public Works Committee on March 10, 2026.

Attachments:

2026 Plow Truck Equipment Quote - Universal Truck

COMMON COUNCIL
OF THE
CITY OF MEQUON

RESOLUTION - 4276

RESOLUTION 4276 - A Resolution Approving the Purchase and Installation of a Universal Snowplow & Wing Package, Salt Spreader, Truck V-Box, and Wedge Brine Tanks with High Capacity Brine Anti-Icing System from Universal Truck Equipment, Galesville, Wisconsin, for \$188,529, and Additional Components Not-to-Exceed \$5,000, for a Total Cost of \$193,529

RECITALS

A. The City of Mequon Department of Public Works Equipment Replacement Program includes replacing a 2004 plow truck (Unit #320).

B. The Replacement 2026 plow truck chassis was approved for purchase in December 2024 and has been delivered to the City.

C. The Department of Public Works' Fleet Division has procured a written quote for outfitting the plow truck chassis with a Universal Snowplow & Wing Package, a Salt Spreader, a Henderson Truck V-Box, and Wedge Brine Tanks with a High-Capacity Brine Anti-Icing System. Additional truck components such as a grease system & snowplow cutting edges will also be purchased.

D. Staff has reviewed the quote with the vendor to ensure the equipment meets the City's requirements.

E. Staff recommends approval of the quote of Universal Truck Equipment of Galesville, Wisconsin in the amount of \$188,529 for the purchase and installation of the Universal Snowplow & Wing Package, a Salt Spreader, a Henderson Truck V-Box, and Wedge Brine Tanks with a High-Capacity Brine Anti-Icing System.

F. Staff also recommends purchase of additional components consisting of a grease system and snowplow cutting edges for a price not-to-exceed \$5,000.

G. Adequate funds are available for the above purchases in the Department of Public Works equipment replacement fund, account # 410787-725012-10359.

H. The Public Works Committee, at its meeting on March 10, 2026, approved staff's recommendations.

BASED UPON THE FOREGOING RECITALS, IT IS RESOLVED by the Common Council of the City of Mequon, Wisconsin that:

1. The Agreement for the purchase and installation of a Universal Snowplow & Wing

Package, a Salt Spreader, a Henderson Truck V-Box, and Wedge Brine Tanks with a High-Capacity Brine Anti-Icing System is approved and awarded to Universal Truck Equipment, of Galesville, Wisconsin for \$188,529 subject to any clerical, technical and/or legal changes deemed necessary and appropriate by the City Attorney.

2. The purchase of additional components not-to-exceed \$5,000 for the previously purchased 2026 International truck chassis is approved.

3. Staff are authorized and directed to execute and deliver the same.

Approved by: Andrew Nerbun, Mayor

Date Approved: March 10, 2026

I certify that the foregoing Resolution was adopted by the Common Council of the City of Mequon, Wisconsin, at a meeting held on March 10, 2026.

Caroline Fochs, City Clerk

UNIVERSAL TRUCK EQUIPMENT INC.
N15921 SCHUBERT RD
GALESVILLE, WI. 54630
608-539-4600 ORDERS
Date: 2-27-2026

For: City of Mequon
Att: T.J. Burke
Quoted by: Jordan Manka

1) Henderson FSH-III 11' Vee Box Salt & Sand Spreader (96" CA)

- * 201 stainless steel construction
- * 11ft. body length with 1ft. extended conveyor to accommodate TGS and spray bars
- * 50" side height, 5.6 cubic yard capacity (struck)
- * Dual 7" Diameter Augers
- * 3.6 Planetary gearcase with feedback sensor
- * Henderson Catwalk w/ Truck frame mount kit to act as fenders (tanks mounted over fenders)
- * 6" Tailgate Sander with 6" flighting mounted off the FSH – **Full left hand discharge**
- * 18" **Stainless Steel** spinner disk – LH
- * Henderson Factory 4 corner lift point on ends
- * Henderson 58" – 62" SS bolt on cabshield – factory installed
- * Standard duty top screens – black painted mild steel
- * Back-up alarm - 102db / One set of shovel hooks, DS
- * Minimizer 2260 single axle poly fenders w/ **Stainless Steel** brackets – Mounted to the longills
- * One set of rear quick detach rear mudflaps
- * Custom Stainless Steel fold down ladder installed in customer approved location
- * 18"x18"x30" **stainless steel** toolbox mounted to side of frame where room permits
- * Three hole stainless steel light boxes for rear lights bolted to each side of spreader
- * LED S/T/T lights, LED warning lights & LED reverse lights mounted in 3 hole S/S rear light boxes
- * Two (2) rear mounted tow hooks / Remount factory back-up camera (**top area of hitch plate with a guard**)
- * One (1) stainless steel shovel hooks. (location to be determined)
- * All hydraulic connections shall be JIC fittings
- * All electrical wiring connections will run to a sealed junction box
- * Unpainted **Stainless Steel** V-box / frame painted black
- * Mounted and fully operational.
- * One year warranty

1) Hydraulic Closed Loop prewet & direct app. liquid system: (two 200 gal. tanks...400 gal. total)

- * Varitech Industries – Slurry Power Unit
- * Heavy duty 304 stainless steel enclosure
- * Cast iron drives centrifugal pump offers 0.5 to 60 GPM with 7 GPM hydraulic flow
- * Turbine style flowmeter with power and signal LEDs
- * Two (2) **200 gallon** prewet tanks (one on each side of the spreader) with stainless steel mounting brackets
- * Dual tank plumbing includes suction & fill kits & nozzle kit
- * Two lane valves allow prewet and direct app to be allied separately or simultaneously
- * Three discharge nozzles spray granular material as it falls to spinner
- * Poly shut off valves ~ 2" Banjo Couplings for the fill ~ Replaceable in-line screen strainer
- * Single Lane Stainless Steel rear spray bar assy. with 10-nozzles (**20" from bottom of Spray bar to ground**)
- * Installed – Controlled by SSC6100 spreader control
- * One year warranty

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1) Hydraulic system:

- * Force America TXV92 pump (5.6 cu. in.) & 12VDC Wet spline Allison 871XL PTO – switch in the cab
- * Force America **Nine (9)** spool Add-A-Fold with [Stainless Steel](#) valve body enclosure mounted on frame
- * Valve body to run D/A Plow lift w/ float, D/A Plow reversing, D/A Wing toe & heel, D/A Pushbeam, Auger, Spinner, & Prewet/Direct App
- * Force America Electric/Hydraulic controls **MPJC-6100-3-ULTRA / 3-Stick Controller - Gen-5**
- * **10” diagonal color TFT LCD low profile widescreen w/800 x 480 pixel resolution**
- * **Force America 10 Switch Box assembly** mounted to the side of the arm rest
- * 30-gallon [Stainless Steel](#) hydraulic oil tank with in-tank type filter assy., sight & temperature gauges
- * Low oil & temp sending units / Filter by-pass / Plow cushion valve installed on front bumper
- * Proximity switch hoist limiter / Precise ARC wireless sensor ran to the 6100
- * Prewet, AI, and Auger feedback sensor with guard, installed on idler shaft of spreader w/ guard
- * **C11020-22** - Crossover relief valve for Pushbeam / **C10488** – Cylinder lock manifold for Pushbeam
- * Hydraulic oil as needed / Hoses & couplers as needed (dust caps & plugs for all couplers)
- * **S/S** hydraulic lines run to **Front & Back** w/ short whip hoses for all stainless steel lines
- * Mounted & fully operational / One year warranty

1) Universal UTA-12-43SL HDP RTE power reversible snow plow:

- * 12ft. plow length
- * 47in. plow height (measured as trip edge plow with 6” cutting blade)
- * 10ga. moldboard thickness
- * **Universal Snap Link hitch, plow portion, installed (same hitch as past plows)**
- * **Heavy Duty push frame** constructed with 3/8” x 4” x 4” square tubing, **ten ½” ribs**, fully welded, **six main hinge points** with the furthest hinge point extending about 13” from the end of the plow
- * **HD A-Frame Assy. for UTA Loader Plows ilo std. (includes lower brace assy. & greaseable pin)**
- * Two heavy duty 4” x 19” power reversing cylinders with 2” **Nitrited rods**
- * Cylinders are mounted above the push frame
- * **Plow is fully welded**
- * **Heavy duty trip cutting edge with six (6) heavy duty torsion type trip edge springs**
- * **Note: RTE=For repair purposes the trip edge springs can be replaced individually**
- * **Heavy Duty lower trip edge angle is ¾” x 4” x 4”** - standard AASHO punch (pre-drilled for carbides)
- * **“Delete” std. cutting edge blade (City will supply & install)**
- * **Rubber snow flap, 3 ply, ½” thick x 12” wide x 12’ long with [Stainless Steel](#) hold down strap**
- * **Plow end markers, 27” red cable type**
- * **Pin adjustable parking stand (older style)**
- * **Two (2) UTE Frog Savers, one installed on each end of the plow**
- * Standard hose kit with couplers
- * **DXV cushion valve**, installed on the front bumper
- * Primed & Painted Std. Orange
- * One year warranty

1) Universal Snap Link Truck Hitch

- * Std. Extendible Lift Arm
- * 3½” x 10” double acting lift cylinder with Nitrited Rod (Includes Power Float)
- * ½” x 4” x 8” x 90” heavy duty bumper, full length
- * Hitch is bolted to the bumper with std. 5/8” bolts & nuts
- * Hitch style is such that the hood can be opened

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1) Universal AHW/UTF 9' RTE Front Mount Wing:

* **Std. Uni-Tilt Post Assy.**

- * **9ft. moldboard length**
- * **30in. moldboard height**
- * **3/16in. moldboard thickness**
- * **Eight (8) ½" ribs, fully welded**
- * **Heavy duty trip cutting edge with heavy duty torsion type trip edge springs**
- * **Note: RTE=For repair purposes the trip edge springs can be replaced individually**
- * **Standard trip edge angle is ½" x 3" x 4" with standard AASHO punch (pre-drilled for carbides)**
- * **"Delete" std. cutting edge blade (City will supply & install)**
- * **1½" main pivot bolt**
- * 10" float at the toe
- * **Hydraulic push bar assy. in lieu of std. spring loaded push bar assy. (includes cushion valve & lock valve)**
- * Floating link arm at the heel
- * **Double acting** toe cylinder with 3½" bore and 2" Nitrided rod
- * **Double acting** 4" x 13" **D-cell type** heel cylinder with 2" Nitrided rod
- * **Safety chain at the toe / Safety chain with rear stop**
- * Four (4) 1" thick horizontal floating links / Two (2) ¾" thick vertical connecting links
- * Four (4) 1½" link bolts with 8" bushings and grease zerks / ½" thick mounting for the slab
- * **Note: All six (6) ears connecting the vertical link assy. and the wing slab will have bushings & grease zerks**
Bushings have ¼" thick walls
- * 3/8" x 4" x 6" rectangular front tube assy. (welded to Uni-Tilt mast assy. & runs through both front cheek plates)
- * **NOTE: End moldboard rib to have holes for bolting a warning light to wing moldboard and wire tie downs installed on the moldboard for warning light wires**
- * **Whelen TIR3 LED Warning light mounted to discharge end of wing moldboard "in use" (Std. UTE bracket)**
- * **Std. Uni-Tilt hose kit with couplers**
- * Mounted & fully operational (Use Factory Chassis Air Bag Kit)
- * Primed & painted **Orange**
- * One year warranty

1) Lights:

- * **Two (2) Federal Signal Highlighter warning lights, Amber/Green (HL15CAG)- Cabshield mounted**
- * **Two (2) ABL – 1x4 Amber/Green LED warning lights mounted in grill area – wired to switch in ultra**
- * **Two (2) Whelen TIR6 LED Amber/Green warning lights rubber grommet mounted in rear light boxes**
- * **Two (2) LED S/T/T rubber grommet mounted in the rear light boxes (MaxHeat)**
- * **Two (2) LED back-up lights rubber grommet mounted in the rear light boxes**
- * **One set of ABL LED front mounted snow plowing lights with heated lens, signals, high & low beams**
std. install off cowl of truck hood w/ custom Stainless Steel mounting brackets
- * **One (1) Amber LED wing light & one (1) Amber LED sander work light – Buyers #1492116**
- * **Two (2) Amber LED work lights mnt'd off the plow light brackets to shine on the plow markers– Buyers #1492116**
- * LED 3 light cluster – rear chassis mounted
- * Remount factory chassis lights outside rear frame rails

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Total Package Price: \$ 188,529.00

Completed in 360 days or less

Options: (Not included in the above total price)

* 3/4" Rear Hitch Plate Assy with 20-ton pintle, D-rings, RV plug, & brake controller **Add: \$ 1,747.00**

Note: Due to current market conditions, if the chassis will not be on-ground at Universal Truck Equipment, Inc. within 240 calendar days of order date, we will require a non-refundable 50% down payment before the 210th day. This will secure pricing only if the chassis is on-ground at Universal Truck Equipment, Inc. within 12 months of order date. If you are not able to provide a down payment or your truck is not on-ground at Universal Truck Equipment, Inc. within 12 months of the order date, your municipality will be subject to a minimum of a 3-5% price increase on bid price. Furthermore, if a tariff is implemented on raw materials, Universal Truck Equipment, Inc. will pass this on to the customer as this is a government tax rather than a surcharge that can't be negotiated with a vendor. If further communication is needed to clarify, please reach out to discuss.

Please note:

Because of the new emissions on trucks, Universal Truck Equipment will not be held responsible for **major modifications** or **relocation** of the exhaust. The truck should be ordered to accommodate the equipment you are putting on the truck, Universal Truck Equipment should not be held responsible **for major modifications** or the **relocation** of air tanks, battery boxes, exhaust and/or fuel tanks. Each truck mfg./salesman has different ways of setting up patrol trucks, it is important to get things in the right location. Because we are not directly involved in ordering the truck we have no way of knowing what kind of modifications or relocations need to be done, **if any** (unless we are aware of it before the equipment is bided). Most of the time the trucks can be ordered to **eliminate or minimize** the modifying or relocating of the standard truck exhaust, battery boxes, air tanks and/or fuel tanks.

Accepted by: _____ Title: _____ Date: _____

**Public Works Committee
2026 Work Plan (March 10, 2026)**

Month	Agenda Topics
March	<ul style="list-style-type: none"> • Resolution: Approving Award of the Following Items: A) A Contract for the Construction of Streetscaping Elements Along Port Washington Road Between Mequon Road and Zedler Lane to Wil-Surge Electric, Inc. of Butler, Wisconsin in an Amount Not-to-Exceed \$2,500,000; and B) A Contract for Construction Administration Services to Harwood Engineering Consultants, Ltd. of Milwaukee, Wisconsin in the Amount of \$24,000 • Resolution: Approving Award of the Lake Shore Drive Reconstruction Phase One Contract to Payne and Dolan, Inc. of Jackson, Wisconsin, in the Amount of \$970,000, Along with Additional Authorized Project Expenses for a Total Estimated Cost of \$1,097,000 • Resolution: Awarding a Three-Year Landscape Maintenance Contract for Road Medians and Other Public Properties to SMB Landscape Contractors, LLC of Thiensville, Wisconsin in the Estimated Amount of \$120,186 • Resolution: Approving the Purchase and Installation of a Universal Snowplow & Wing Package, Salt Spreader, Truck V-Box, and Wedge Brine Tanks with High Capacity Brine Anti-Icing System from Universal Truck Equipment, Galesville, Wisconsin, for \$188,529, and Additional Components Not-to-Exceed \$5,000, for a Total Cost of \$193,529
April	<ul style="list-style-type: none"> • <i>Tentative:</i> Resolution: Cracksealing Contract Award • <i>Tentative:</i> Resolution: Seal Coating Contract Award
October	<ul style="list-style-type: none"> • <i>Tentative:</i> Discussion: Enterprise Lease Annual Report
November	<ul style="list-style-type: none"> • <i>Tentative:</i> Discussion: Road Program Recap

Future Agenda Topics

- Fiesta Lane drainage CIP item closeout/conclusion
- DPW Division Annual Report Presentations
- Drainage CIP Prioritization
- Policy language for structures (i.e. Little Free Library) within the building setback
- Update to Standard Specifications for Land Development

2026 Completed Items:

<ul style="list-style-type: none"> • Resolution: Authorizing Termination of the City's Existing Contract and Award of the Contract to Vanguard Cleaning Systems* <i>*Forwarded to Common Council without action due to lack of a quorum</i> • Resolution: Authorization of Various Vendors in Excess of \$25,000 • Resolution: Authorizing a Donation and Dedication Agreement with Mequon Mayhem for Dug Out Covers at River Barn Park • Resolution: Authorizing a Donation and Dedication Agreement with Mequon Heat for Dug Out Covers at Rotary Park 	<ul style="list-style-type: none"> •
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